EMS RULES TASK FORCE MEETING FEBRUARY 24, 2016 AT 1:00 P.M. 3760 S. HIGHLAND DRIVE, ROOM 425 SALT LAKE CITY, UTAH 84106	1 February 24, 2016 1:00 p.m.
3760 S. HIGHLAND DRIVE, ROOM 425	2 ***
SALT LAKE CITY TITAL SAIDS	3 JAY DEE DOWNS: Let's get started. Today's
DALI DAKE CIII, DIAN 04100	4 specific meeting is to develop the vans. So Guy, you've
	5 got some feedback from Brittany on some of the questions?
Reporter: Susan S. Sprouse	6 GUY DANSIE: I did. And I shared it with the
Reported Subun 51 Spreads	7 group. And also just did we get everybody's name that
	8 is attending?
	9 Let's go through that. Should we do that? I'm
	Guy Dansie with the Bureau of Emergency Medical Services
	and Preparedness.
	12 SUZANNE BARTON: Suzanne Barton with the Bureau
	13 of EMS.
	14 LAUARA SYNDER: Lauara Synder representing
	private ambulance.
	JESS CAMPBELL: Jess Campbell, Saratoga Springs
	Fire Rescue and the Utah State Fire Chiefs representative
	on this task force. 19 JAY DEE DOWNS: Jay Downs on the EMS Committee.
	CITE DEED SO VILLE COMPANY OF THE SECOND SEC
	11.01201222.
	 Department. JIM GUYNN: Jim Guynn, Washington City Fire
	23 representing training issues.
Garcia & Love Court Reporting and Videography	24 WAYNE EDGINTON: And Wayne Edginton with South
Susan S. Sprouse, CSR/RPR	25 Jordan Fire.
	25 Jordan File.
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APPEARANCES	JASON NICHOLL: Jason Nicholl with the EMS
Guy Dansie	2 Committee.
Jay Dee Downs	3 RAUL GARCIA: Raul Garcia also with the Bureau
Jason Nicholl	4 of EMS and Preparedness.
Jess Campbell	5 GUY DANSIE: And then those on the phone? We
Lauara Synder	6 have Regina, Don.
Tami Goodin	Go ahead, Regina. We'll let you go first.
Raul Garcia	8 REGINA NELSON: Regina Nelson representing
Wayne Edginton	9 Emergency Medical Dispatch.
Andy Butler	10 GUY DANSIE: Then Don.
Jim Guynn	11 DON MARELLI: Don Marelli, Carbon County
Regina Nelson (Telephonically)	12 Ambulance representing Rural EMS Directors.
Don Marrelli (Telephonically)	13 GUY DANSIE: And then Ron Morris.
Ron Morris (Telephonically)	14 RON MORRIS: Yeah, I'm representing whoever else
	is left.
	GUY DANSIE: The public at large, huh? Thanks,
	17 Ron.
	JESS CAMPBELL: Ron is the president of the Utah
	19 State Fire Chiefs.
	JAY DEE DOWNS: Didn't see that train coming,
I	21 did you, Ron?
	22 RON MORRIS: Be the man.
	JAY DEE DOWNS: So
	JAY DEE DOWNS: So GUY DANSIE: Do you want me to go ahead?
	JAY DEE DOWNS: So

GUY DANSIE: Okay. Just a recap. Last month we talked -- we had two or three agenda items and this one became the big one, and we decided as the group to address it specifically in this meeting. And part of the issue last time was we wanted some feedback. And we wanted attendance, honestly, from some of our decision makers.

I talked to Paul and Brittany about it. They

I talked to Paul and Brittany about it. They felt comfortable in just giving me this feedback, and if we have more questions or things like that, we can go from there. But let me go ahead and we can start with the discussion if anybody has things or items they want to discuss.

I think the thing for me, I hope I asked the right questions in this email, that some of the things that were concerning you. If there are other questions or things we probably needed to ask and answer and discuss... I know, Wayne, this is the issue that you brought to this group. Maybe if you -- I don't know your feelings or where you -- you want to start discussing this a little bit?

WAYNE EDGINTON: Sure. I'll start.
GUY DANSIE: Hate to throw you under the bus.
WAYNE EDGINTON: No, you didn't throw me under the bus. And I think you all knew what our concern was.
Reading the feedback that we got back, I guess I

question. Ask it again, and I'll see if I can absorb it all. If they don't need medical attention, I understand that it's okay. If they are called a patient and being transported --

WAYNE EDGINTON: But they are being transported to another medical facility not a -- not a CAT scan or not a -- like going home --

GUY DANSIE: Like to the UNI or State Hospital or something --

WAYNE EDGINTON: And I'll give you an example. We do the South Jordan healthcare interfacilities. Many times we'll get somebody who has to be taken up there, but really maybe it's just an IV and observation, but they are going to a medical doctor who has received them on the other end at a medical facility. This is the University of Utah or Huntsman. Can that physician deem that that's not a medically -- that patient is medically cleared and that a van can take them to a medical facility?

GUY DANSIE: I would think as the state we would defer to the local medical control. Whoever makes the decision that patient is okay to be transported and how, would be deferred to the medical control, in my opinion.

ANDY BUTLER: Per her email, that last question that she said, I think one of the unanswered questions is going to be who makes that call.

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still have a couple of questions.

And No. 1 is, and it kind of deals with that interfacility hospital to hospital. So as I read it, I understand that if a psychiatric patient is not medically -- is basically medically cleared, whether they be discharged or not, then that is -- can be a van type ambulance. And I think from a provider we're okay with that. They are not going to a medical facility. And they -- they are going to have to be medically cleared.

So if they have, if they had just gotten a Haldol shot or there's some reason why they are still under -- or they're violent, then that, to me, rules it out of that van, that van purview.

Is that how you understand reading that?

GUY DANSIE: Yeah. Yeah, that's how -- if they are under sedation, medication, treatment, then it should be go by ambulance is what I understood.

WAYNE EDGINTON: Yeah. So we're absolutely fine with that. Just reading these, I guess our question would be, so they have somebody at a facility who they need to go to another medical facility, okay, and can that doctor deem that that patient does not need any medical care and yet it falls under the terms of an interfacility transport?

GUY DANSIE: I -- I'm not sure I understand your

GUY DANSIE: Yeah.

ANDY BUTLER: And can the doctor make that call? I assume that he can.

GUY DANSIE: That's how I view it. That's my opinion.

JASON NICHOLL: Well, there's the other side of this, is if someone is doing an interfacility transport, you know, going from one place to another, or as you've just described, they're still covered under the IMTLA because -- or going from physician to physician.

WAYNE EDGINTON: To receiving physician. **JASON NICHOLL:** They are never out of or out

from underneath the patient care umbrella. So whether or not they need direct medical observation, I think in that case is almost irrelevant because they've never left direct patient or direct medical observation being in -- under IMTLA from one physician to another.

ANDY BUTLER: So -- and I agree with you. But isn't -- so say you have a psych patient that needs to be transferred, does not need direct medical observation, are they going to still fall under that because --

JASON NICHOLL: Only if it's going from a physician to a receiving physician where IMTLA covers, and say it were to be billed to Medicare or Medicaid, they would have to have a physician certification statement

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signed for that person. That's, I think, I believe, that's what ties -- or keeps that patient under the care of that physician until they are received and accepted by the other physician even during that transport.

ANDY BUTLER: Right.

WAYNE EDGINTON: And I think that UNI is not defined as a receiving medical facility.

GUY DANSIE: Right.

JASON NICHOLL: But receiving medical facility is not what we're talking about. We're talking about medical care. And direct medical observation is a subset of medical care because the medical care is, is delivered by the physician at one facility, transferred to another facility. They are never out from underneath care, patient care, or that -- outside of that relationship. So in my mind it would imply that direct patient -- or direct medical observation continues from start to end with that kind of a situation.

WAYNE EDGINTON: Well, when the sending physician from those facilities do our interfacility thing, they are usually checking that the patient is going there for advanced care or specialty care. So in my mind, it's kind of that same thing, how does that physician from the city facility just say, oh, yeah, we'll just put them in the back of a van and send them up there. Because,

classifies as okay for the transport vans?

If you have a person who -- before we said, you know, if they are a patient, if they can't move under their own power and they need to go to a medical something, you know, for whatever reason, then it's basically a patient who's being transported and they need an ambulance.

So, first -- that's my first question, is what -- how are we separating out what can go in a transport van anyway? Because there's -- the transport van's around a long time before this thing started up.

ANDY BUTLER: I think that's -- the statute defines that.

WAYNE EDGINTON: Well, and that -- Lauara, that is -- that's the question that we're, we're opposing is there's no licensure and there's no regulations for van transports.

Now typically, if you look at van transports throughout the country, it's one attendant in the front, the patient is put in the back and delivered to wherever that person needs to go. You know, it might be the dialysis and back to the extended care facility.

LAUARA SYNDER: Right, I understand that. So right now we're that saying in the state of Utah, there's no regulations for the van transport services?

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obviously they are going for specialty or advanced care. To me that seems like they need medical observation from an ambulance and not a -- whoever owns a van.

JAY DEE DOWNS: Lauara has a comment.

LAUARA SYNDER: Well, actually it's maybe a comment and a question. I agree with what you are saying there, but I guess my question is, and I didn't read the minutes, and I had a hard time hearing some of last months, so bear with me. But for the medical transport vans, there's a couple of different companies around.

Gold Cross has one. There's another one here in town.

WAYNE EDGINTON: Gold Cross -- (Talking at the same time.)

LAUARA SYNDER: Oh, they did?

JASON NICHOLL: They don't do it anymore.

LAUARA SYNDER: When did they quit?

JASON NICHOLL: Four, five years ago.

LAUARA SYNDER: I've seen a van.

JASON NICHOLL: They sold them all. They are out of it.

LAUARA SYNDER: Okay. Oh, well. Whoever transports by a van, they -- do they put a person -- because I read somewhere that some of them have a stretcher, and that's been approved. And an attendant or no attendant. I think it says attendant. So what really

JASON NICHOLL: Correct.
GUY DANSIE: Correct.

LAUARA SYNDER: Okay. So that's, I think, where the real problem is, is because whether it's under the purview of EMS or under the Health Department, somebody needs to get on the ball and start regulating them, because right now I think what's happened, and I just heard, you know, someone may have lost their contract in doing their interfacility transports because now with this marketing of this Handi Van group -- that's a brand name I hear -- whatever van transport service, they are going in and saying, oh, well, we have paramedics. We have this, whatever.

But to the lay person or even, you know, the person at the hospital who's going, wow, I can save my company a whole bunch of money, that's false advertising or deceptive advertising, which isn't illegal according to this, but there needs to be some sort of understanding and solid regulation. And if the Health Department doesn't have it anywhere else, maybe we should develop it in this group.

JAY DEE DOWNS: I have a couple of questions for you Guy. When these patients are going from one hospital to another, is there a transfer order issued? Does one doc call another doc and say you are going to receive my

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1 1 patient? Are those being --**JAY DEE DOWNS:** I also understand, you know, 2 2 GUY DANSIE: With the psych patients, I'm sure there's no analogy that said if it walks like a duck, it 3 3 there is. yaps like a duck, it's a duck. Right? 4 4 WAYNE EDGINTON: Well, with all our --So if you take a box, you put medical supplies 5 5 **GUY DANSIE:** Whether they are medically cleared on it, you put a paramedic on it, now is that an 6 6 or not. ambulance? If you are advertising you have paramedics, 7 7 WAYNE EDGINTON: The definition of an you put equipment in the back, you put a paramedic in the 8 interfacility is you have to have a sending and receiving 8 back, and now you are receiving a patient that's going 9 9 from hospital to hospital, isn't that an ambulance? physician. 10 10 WAYNE EDGINTON: And does that have to be a **JAY DEE DOWNS:** So technically they are still 11 11 under a doc's care. So if the doc -- patients are licensed agency? 12 12 basically determined by a doc, I would assume, correct? JAY DEE DOWNS: Absolutely. Because now it's an 13 Even though Brittany says there, but that's who's going to 13 ambulance because now it's receiving patients, unless that 14 14 determine a patient or not. patient has received that -- signed out as a regular 15 15 We do have a statute that says a patient that is person. 16 16 like -- experiences this, this, and this, they become a **GUY DANSIE:** Yeah, I tend to agree with what you 17 medical patient; that is in the statute also. 17 are saying, but I think if you look at what Brittany's 18 GUY DANSIE: Right. 18 thing is --19 19 JAY DEE DOWNS: However, if they go to a JAY DEE DOWNS: They can advertise they --20 receiving facility and a doc says, this other doc is going 20 **GUY DANSIE:** The advertising isn't something we 21 21 to receive this patient, technically that's still a can regulate. 22 patient. Unless the patient signed out releasing all 22 JAY DEE DOWNS: Right. 23 liability and stuff, now they become a person again and 23 **GUY DANSIE:** If they have a paramedic, if they 24 24 they are no longer a patient. have --25 25 WAYNE EDGINTON: And I think that's where we --JAY DEE DOWNS: You're right, because there's --Page 15 Page 13 1 we talked about that last meeting is if the hospital 1 I mean there's factors out there that advertise they have 2 discharges, but then calls a van to come and take them to 2 EMTs on staff. That doesn't necessarily mean that they 3 some place, then really you are absolutely right. 3 are a transport agency. It just says, hey, we have EMTs, 4 But as long as they are under that umbrella 4 right? 5 5 of -- and for us, I know interfacilities are all GUY DANSIE: Right. 6 6 different, but it's from one campus to another campus, JAY DEE DOWNS: Jason. 7 7 which all falls under the university purview. But quite JASON NICHOLL: We -- there is a way that we can 8 8 honestly, from any of these hospitals that are, you know, regulate them, people using the term "paramedic" and 9 up north that are sending somebody to the burn unit or 9 "EMT". Right now, according to the rule, the 10 10 Primary Children's, they have to have a sending and administrative rule says that you can't claim to be a 11 11 receiving physician. paramedic unless you have gone through this training, but 12 12 JAY DEE DOWNS: Right. that's where it leaves it. It says once you've been 13 WAYNE EDGINTON: We're just saying we can't --13 through the training and you are certified, you can say 14 we don't think it's fair that an individual who is 14 you are a paramedic, which is great. 15 unlicensed, unregulated can pull up in a van and they put 15 GUY DANSIE: Right. 16 them in there and take them there for a third of the cost 16 JASON NICHOLL: That's wonderful. I mean at 17 17 parties, it's always nice to meet the paramedic that's and say, well, we have a paramedic on board. 18 JAY DEE DOWNS: So I guess that leads me to what 18 there, you know. 19 19 I'm trying to say here, is if you have a patient that's GUY DANSIE: Put it on your license plate. 20 being received by another hospital, they are still 20 JASON NICHOLL: Exactly. 21 21 JAY DEE DOWNS: I know where you are going considered a patient by the state statute, so technically 22 that van service couldn't do that unless that patient 22 there. 23 signed out and said I'm no longer a patient anymore, and 23 JASON NICHOLL: What we could do is in 24 in essence that van becomes a taxi service. 24 administrative rule adjust that to say that the term 25 **GUY DANSIE:** Right. That's how I understand it. 25 "paramedic" as it implies the service, not Bob the Page 14 Page 16

paramedic, may not be used for advertising purposes or some -- I mean, I don't know what the language would be JAY DEE DOWNS: No, I guess what you are JASON NICHOLL: We could change that up. JAY DEE DOWNS: Oh, a paramedic is only a paramedic in their designated agency. JASON NICHOLL: Correct. They are only a paramedic, but they can say --JAY DEE DOWNS: They can say they are a paramedic all they want --JASON NICHOLL: And that's where Brittany --**JAY DEE DOWNS:** -- but they cannot be a practicing paramedic because they don't have a medical

JASON NICHOLL: And that's where Brittany is -- is saying that it's not -- it --

LAUARA SYNDER: This van service is not saying that they are operating as paramedics. All they are saying is we have a paramedic --

JASON NICHOLL: We have paramedics, exactly. LAUARA SYNDER: But that's where they are

getting around us --

JASON NICHOLL: But they are counting on the

LAUARA SYNDER: Larry H. Miller.

THE COURT REPORTER: Wait, wait. One at a time.

LAUARA SYNDER: -- they give services to the 4 public. And so, like, say, the concert comes down here to 5 the Delta Center, you know, the guy that, you know, 6 provides those medical services, and they tell them, yes, 7 we have some medical, you know, two paramedics and five 8 AEMTs on site.

So doing what you are saying, which I want to fix this as much as anybody, but I don't know that that's necessarily the way to do it, because then you are going to run into these other places that do the same thing, only they are not trying to transport people.

JASON NICHOLL: I don't know if that's another can of worms or not.

LAUARA SYNDER: That's what I'm saying. I don't know if we should open that can of worms if we can do it another way.

JESS CAMPBELL: My issue here is -- and Ron, please jump in if I'm misrepresenting -- I think the bigger issues when we're talking about definition of patient and who decides that, and all that, but I think that for me the bigger issue is who is -- where's the oversight for an organization that's claiming to have a paramedic service? Because again, I believe that's the

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confusion of the public.

LAUARA SYNDER: Exactly.

JASON NICHOLL: We can clarify that in rule by saying you can't use the term "paramedic". You cannot have state certified paramedics advertising for remuneration paramedic services unless it is through a licensed or designated agency.

LAUARA SYNDER: I think that gets a little sticky because there's groups that may -- well, like the Larry H. Miller place, they have medical people on staff. And I think that -- I saw one time when they are sending out all their stuff to groups to come to their facilities saying, you know, we have a clinic here and we have people on staff.

JASON NICHOLL: But statute allows -LAUARA SYNDER: But they are not regulated by -JASON NICHOLL: They are not. Because statute

allows a workplace to provide their own EMS -
19 LAUARA SYNDER: It's not a workplace.

LAUARA SYNDER: It's not a workplace.

JASON NICHOLL: -- to their own people --

LAUARA SYNDER: That's a venue.

JASON NICHOLL: They only provide it to -LAUARA SYNDER: Their own people.

JASON NICHOLL: -- their own people. They don't provide it to any of their customer.

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intent of the advertising is to, is to persuade or display the message that we have, you know, above and beyond the person, training personnel in our service.

I think that -- so if that's the claim they are going to make, and if that's the advertising they are going to use, it's like I said last month, if you are throwing around Bureau of EMS terms, I think the Bureau of EMS has the right for some oversight and the right to be able to say you -- then that's fine, but you are going to be held to the standard, which means that where's your medical control? Who are they -- who are they operating under? And, you know, are they -- do they have the permission to be able to function as a paramedic outside their home agency that they basically are rostered under as a paramedic?

I don't think we have freelance paramedics rostered in the state of Utah. And that's essentially what we are saying is going to be allowed here, but -- so okay, so we have freelance paramedics, but who is their medical control?

WAYNE EDGINTON: I believe he has a medical control because his first blush into the system was they wanted to go out and do special events all throughout the state. He uses not only paramedics but EMTs. And I don't think he's -- I think that's just his workforce, because

No. 1, the two guys who own this thing are firefighters. So that's their workforce.

You know, the typical van ambulance and probably every other one in the state -- there's probably only two or three -- the driver doesn't need to be anything.

There's no licensed anybody on there because these are totally taxi cabs. And it is. It's like, hey, I need to go to dialysis today, and they go down there.

But when you get to the point of going to an emergency room picking up a patient under a physician's care and sending it to another physician in a licensed medical facility, that's -- doesn't seem like a taxi cab, unless they are willing to discharge that patient and let them do whatever they want to do.

LAUARA SYNDER: In addition to that, I don't know that it necessarily needs to go from physician to physician because sometimes what they are doing is sending people to a radiology center or something to maybe get a CAT scan and then they are coming back, and they are using this sort of thing. So in that sense, it stays under the care of one physician, but it's like going out for recess and coming back.

WAYNE EDGINTON: Bringing them back. LAUARA SYNDER: Yeah, coming back.

JAY DEE DOWNS: Well, what I meant there,

LAUARA SYNDER: Right. But also -JAY DEE DOWNS: Basically all the taxis haul
them over there.

LAUARA SYNDER: Yeah. Is this only mental health patients? Because I think that was the big focus of it, but this isn't, I don't think, just medical patients that we are mark --

WAYNE EDGINTON: No, I think, what brought it to our attention is they've gone to the bean counters of the major --

LAUARA SYNDER: Yes.

WAYNE EDGINTON: -- hospital chains.

LAUARA SYNDER: And say, oh, we can do it cheaper this way.

WAYNE EDGINTON: And say I'm sure you have patients that don't need to have an ambulance at the bean's rates at whatever they are and the mileage, and we can do that for a fourth.

LAUARA SYNDER: That's why I think it's bigger than just the mental health deal. It really is the whole realm. And so when we look at this, I think we need to do it as the whole realm of any kind of person being moved in these vans, not just mental health patients.

WAYNE EDGINTON: Well, and not speaking for every agency in the state, but I think most of us are okay

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Lauara, is saying patients under a physician's care, no matter whether they are at a receiving facility or transporting facility, whatever, they are under a physician's care. So to me unless that patient signed out again that I'm releasing blah, blah, blah, blah, that is still a patient, the way I see it.

LAUARA SYNDER: And the way I see that -- a way around that, is if I'm, you know, the person in charge of getting these things done, getting someone sent to the radiologist or whatever, a CT scan, and I'm in charge, say, up at the U, and I can through -- I can hire five people to do paperwork to discharge somebody and then readmit them and still save several million dollars from what I would pay to an ambulance versus this little van, I would do that.

So I think we need -- I don't know. I think wherever we come up with an answer, they are going to come around that. But that's just, I think, a reasonable thing to -- like I said, if it were me, I would discharge them and then readmit them and I would pay for the people to get that done. It would cost me a lot less than paying for ambulances.

WAYNE EDGINTON: And obviously we'd have no concern because at that point that person can do whatever they want to do. We don't have any control or --

with them taking a mental health person to a UNI or a Highland Ridge that is -- is already medically cleared. It's kind of like they've been checked out a little bit.

But when they get into that patient realm, now I think it affects every transfer agency in the state as a potential to be fiscally hurt.

LAUARA SYNDER: I think we need to be careful, though, and not just differentiate. And out in Wendover -- this doesn't affect me a whole lot because nobody is out there running -- you know, it's not worth it for them to come out there.

However, the police department in my area do not want to do anything with mental health people. And I think that happens around here a lot. And so they try to pawn them off to us. But if they are truly, you know, under that policeman's care, they have to do a pink slip, and then they are responsible to pay for it.

So what they do is they -- you know, we're not going to do that. We're totally releasing them. They are fine. Oh, by the way, you better take them because they don't want to be financially responsible for it from Wendover to Salt Lake.

WAYNE EDGINTON: Which is a hot potato because we can't --

LAUARA SYNDER: I know. I know.

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JAY DEE DOWNS: And docs also -- you know, talking to my doc about mentally patients and stuff, it's kind of a hot potato in itself. It's almost like that system is -- somewhat sounds like it's broke. I mean, when you are transporting patients and they are passing each other on the freeway, and you are taking a patient to Lehi, when they are bringing a patient up to Logan and they are passing you because it's what bed is available, that system is not the most efficient system there is.

WAYNE EDGINTON: That's true.

JAY DEE DOWNS: But according to my doc, you know, they are really kind of touchy about it too, because it's like if the doc says this patient be transferred, there's something in their rules that says this patient is still a patient. That's why we are transferring them. Otherwise, we would release them and say, here family member, your son here needs to go down and see this unit, you take him down, save yourself a thousand dollars or whatever. You see what I mean?

And he -- he was very -- he was -- almost a touchy subject when I brought it up with him because it's like -- especially with the youth. Anything under 18 years of age, there's only a few agencies in the state that handles juveniles and they are very, very much that way.

if bad things happen -- and again, the Bureau is going to say, well, that's their liability insurance. But this has been brought to the attention of this body, this organization, and I believe there's a responsibility here to, at a minimum, provide a far greater level of clarification than what they've -- what they've done in the attempt to answer these questions.

I -- and I think it needs to be made a matter of record so that South Jordan again has something that they can say to their city administration, this is the ruling of the governing body, rather than just offering some I was in the office of so and so and this is what he said kind of a thing.

I -- really I'm disappointed that, you know, Paul and Brittany aren't here. It was the hope that by sending out the invitations when they were sent out was so this could get on people's calendars, and that was the point of this meeting, was to be able to get the decision makers in this room to be able to provide some greater insight.

Ron, I'd like to hear your thoughts, if you have any.

RON MORRIS: Well, I think it obviously boils up to a level now where it's got to be dealt with one way or another. I think what's in statute now scratches the

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So it's -- I think the mental patients and stuff are still considered mental patients unless somebody signed out and took responsibility for them.

So where do we go from here?

LAUARA SYNDER: I have a concern from what I read in here. I'm not exactly sure which place it is, but I'm sure you'll know Guy, that basically Paul doesn't have a problem with any of this, and he thinks it's fine. So with that being said, what can we do?

JESS CAMPBELL: Well, I think the critical point here is this is a recommending body. And part of our job is not only to go through code and make some suggestions or revisions and things for places for improvement -- I'll use the analogy, it's also our job to tell the Bureau of EMS, your political fly is down. And we're telling them if you don't do anything with this, your political fly is down.

And I think the Bureau, whether they want to be or not, are at significant risk by turning a blind eye to this when there does become a problem and some family members do go back on this company and say, well, you said you had a paramedic in the back with -- you know, that was part of your advertising, you had no paramedic. You have somebody that acquired a driver's license that was driving my relative, you're going to have issues, whatever. And

surface of it.

But I think Lauara brings up a good point, if we do decide to change something, better change it to the point where they just don't run something else and move forward down the road.

JESS CAMPBELL: And again, I want to be perfectly clear as well, and I think -- I don't think South Jordan is here where they've -- they've established there is a need for this type of service. And this is in no way an attempt to make it impossible for this particular company or any of the others that come after them, not be able to function.

But I think that without some definite sideboards and parameters on this type of operation and business, there is some risk.

And again, there's nobody that's going to be able to claim ignorance on this one.

RON MORRIS: No, I think that's pretty good Jess. This is by no way an attempt to put Guardian or anybody else out of business. There definitely is a call for that kind of transport, but they've just gone to an area where nobody feels comfortable with them being.

WAYNE EDGINTON: There's nothing in black and white. And when we had our contract discussion with the University, it basically came down like, well, our lawyers

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have looked at this and we can do whatever we want to do. Well, I agree with them, because even we don't understand it today, or it's not in black and white that the lawyer can go to the bean counter and say, no, you really can't do this. It puts us at risk. And I think that's all we're asking.

I did suggest some language for our rules, and mostly better identify what a patient is and maybe medical control. But the last thing I really asked is the EMS Committee Chair petitions the Department of Health to get a grip on this type of business and let's regulate it and license us like we all have to be. Our drivers have to go through driver's training and all of that stuff.

GUY DANSIE: One thing that might help you understand a little bit about the history is according to Paul and Brittany, I guess the Public Service Commission formally had some, I don't know if it was legislative statute or rule, but they had one or the other to regulate vans. And what I understood is that they decided to deregulate somewhere along the line.

So that's another avenue, I guess, is to go back and look at what they've done or where they are at with things. Just thought I'd throw that out.

JASON NICHOLL: Go ahead.

ANDY BUTLER: I was just going to say, I'm with

So that's where we're at with things. If there needs to be enforcement, and I'm -- that's fine, but we just need to make sure it's legally sound. I don't know if we need statute or rule to do that.

LAUARA SYNDER: I wonder if they are not taking it, that, hey, we're okay through the Bureau of EMS because the Bureau is saying well, you've got a First-Aid kit and we're okay with that, and you have this, so we're okay with this. I think that's what they are doing, is they are saying, hey, we're okay with EMS cause Paul Patrick wrote us a letter and he says we're good to go with what we're doing.

GUY DANSIE: Right. And that's Paul's interpretation, is that they haven't -- they are not providing medical attention in transport.

WAYNE EDGINTON: And he will -- the owners will tell you they are not providing medical attention.

GUY DANSIE: Right. Right.

WAYNE EDGINTON: But again, I think it's more of that definition of what's a medical patient. Because if they haven't been discharged and they are being transferred for further or more extensive care, to me they are a medical patient.

GUY DANSIE: Well, I think the psych patients are patients, aren't they? But they are medically cleared

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you, Jess. To me this feels like where is Paul? Where is Brittany? And why aren't they here? And we all have a bunch of unanswered questions that we really need to sit in a room -- and at the end of the day, if it is what it is and the ruling is made, then so be it. But I don't know, it feels like that nobody really wants to deal with it a little bit. It's just kind of like --

LAUARA SYNDER: Did they ask at this last meeting for Paul and Brittany to come?

GUY DANSIE: Yeah, yeah. And I talked to them about it, but they -- they felt that it was -- that that was -- that was the history, was the Public Service Commission dealt with it.

Brittany answered the questions. And if we have more, she's more than happy to answer those.

They don't feel that it's mandated in our statute to do anything about it at this time. We're regulated. We're charged with regulating ambulances. And if they are not an ambulance -- I know Jay's talked about the duck analogy.

What we have told the van services is they are allowed to have a First-Aid kit, and they've told us that they have an AED aboard because that's allowed by public, but they don't provide medical services inside the van other than that.

to be transported?

WAYNE EDGINTON: Medically cleared and UNI is not a designated medical facility.

GUY DANSIE: And if they are discharged, then, I -- honestly, I mean, if anybody is discharged, they can go private vehicle, van, taxi, I don't really care how they get home.

JAY DEE DOWNS: I think what the -- the mental patient is whether they are unstable or stable, and that's the difference between being its patient by statute.

GUY DANSIE: Yeah, stable meaning medically, physiologically stable.

JAY DEE DOWNS: And mentally. If they are mentally stable, they can be released. So if you have this person who comes in and tries to commit suicide, and after the doc looks at it and says, okay, they release him, that means they are mentally stable. Usually a person who's being transported from one facility to another facility is not being mentally stable, otherwise they wouldn't be released.

GUY DANSIE: Right. I agree.

JAY DEE DOWNS: Okay? And according to the statute as I'm reading through this, it basically is saying that there's ten things listed, including two, as a medical or mentally unstable, the patient require direct

1 1 medical observation during transport. That's where the **JAY DEE DOWNS:** I'm saying according by the 2 2 doc, the nurse, or the paramedic or the EMT become statute -3 3 involved, and that's when it talks about being **GUY DANSIE:** By the statute they should be. 4 4 JAY DEE DOWNS: -- if the doc says they are transported. 5 5 **ANDY BUTLER:** And the doctor has to make that unstable, then they probably should go by ambulance 6 6 according to the statute, the way I read it. If the doc determination is how I understand it. 7 7 GUY DANSIE: Yeah. says the patient is mentally unstable, then they've got to 8 JAY DEE DOWNS: And there's certain criteria, 8 go by some sort of direct observation, an ambulance or 9 though, from what I understand that the doc says --9 whatever. That's what it says. You see what I am saying? 10 10 **GUY DANSIE:** Do you think there's a problem According to Brittany too. LAUARA SYNDER: And to just backbone, go right 11 11 right now with how we're doing psych patients? That's --12 12 I'm just trying to get to the bottom of it how -on to that, if they are being transferred to another -- to 13 JAY DEE DOWNS: No. No. Well, I don't know. I 13 UNI, a mental health facility, then they are not stable. 14 14 don't know. Is this van service going up and saying to I mean if you were stable, you could go home. 15 15 the hospitals, if you use us, da, da, da, but usually that WAYNE EDGINTON: No, but they've been medically 16 16 costs. I don't know why the hospitals are having a stake cleared. 17 in that because the cost will be passed onto the patient 17 LAUARA SYNDER: Well, but we're talking about 18 for that, that transport. It's not passed onto the 18 medically unstable or not. I mean, if they are going to 19 19 hospital. another facility, whether it's a hospital or a medical 20 Usually when the hospital receives the bill is 20 facility for care, then they are not -- you know, then I 21 21 when they -- they say they can provide a service, like, think they are still under the -- they need the ambulance. 22 for example, a CAT scan and their CAT scan is down and 22 **ANDY BUTLER:** The statute defines the two: Do 23 they have to transport to another place back and forth. 23 they need direct medical observation or do they not? 24 24 That's when the hospital has to incur the bill. That's how I read it. Those are the two criteria. 25 25 WAYNE EDGINTON: And I think the definition Now what it doesn't define is who gets to make Page 33 Page 35 1 there is -- and there's probably more than the University, 1 that call. And we're all assuming that's the physician, 2 but they do in-campus transfers. So they -- they foot the 2 which it probably is. I don't know. 3 3 LAUARA SYNDER: Well, we got that a long time 4 JAY DEE DOWNS: Yeah. St. George, for example, 4 ago and it is the physician. 5 5 has two campuses. GUY DANSIE: Yeah. 6 6 WAYNE EDGINTON: We don't charge -- we don't **ANDY BUTLER:** I would think that's pretty 7 7 charge the individual patient. We just tell the accurate. 8 University we did the transport. Now, if we take that 8 **JAY DEE DOWNS:** Direct observations define 9 patient from South Jordan to Highland Ridge, we charge the 9 according to Brittany, and direct medical observation 10 10 means any personal observation in place by a physician, 11 JAY DEE DOWNS: Right. 11 registered nurse, physician's assistant or individual 12 WAYNE EDGINTON: Because it's outside of that 12 certified under that. So it lists paramedics and EMTs and 13 campus. 13 some of that sort of stuff. 14 **GUY DANSIE:** Right. 14 So kind of sounds like direct medical 15 WAYNE EDGINTON: I've got to think that there's 15 observation is a doc. And then it says that only an 16 more than just the University that has that in-campus. 16 ambulance may transport an individual who then, there's 17 17 **JAY DEE DOWNS:** There is. Yeah, there is. ten things, and two of those were medically or mentally 18 But -- and usually when that happens, as I 18 unstable requiring direct medical observation during 19 understand it, is that you have a transferring physician 19 transport. 20 and a receiving physician, and that's usually when it's 20 **GUY DANSIE:** So it's determined by the doc if 21 outside of campus, the way I understand it. I could be 21 it's appropriate --22 wrong too. 22 JAY DEE DOWNS: Yeah. 23 **GUY DANSIE:** So when we're speaking about the 23 **GUY DANSIE:** -- to use a van or an ambulance. 24 psych patients, help me understand this, you think that 24 ANDY BUTLER: And that's where you are 25 they should be considered a patient and go by ambulance? 25 getting -- you're saying medically cleared means not Page 34 Page 36

1 JASON NICHOLL: Well, the difference would be 1 requiring direct medical --2 2 WAYNE EDGINTON: Medically, I guess I'm using that they -- that they are licensed. 3 3 ANDY BUTLER: Right. that as the staple. 4 4 **ANDY BUTLER:** Right, not requiring observation. JASON NICHOLL: These folks are not licensed, 5 5 **JAY DEE DOWNS:** However, it would be my 6 6 JAY DEE DOWNS: I'm saying -assumption and, you know, depending on what assumption 7 7 means, but however, if a patient has been medically JASON NICHOLL: -- the Bureau has no --8 cleared, then that patient is basically released from the 8 JAY DEE DOWNS: You have an ambulance service 9 physician's care and signed out of the hospital or signed 9 that goes into a licensed area. So I'm going to go buy an 10 10 ambulance. I go hire two EMTs, I put them on the out, because at that point he's got to release that 11 physician from any liability. I don't know. 11 ambulance, I go into Saratoga Springs. Okay. They are 12 GUY DANSIE: I don't know. And I think there's 12 the sole licensed provider. What does the Bureau of EMS 13 a little murky area on the psych transports, but are we --13 14 14 GUY DANSIE: Well, that one you'd be in trouble are we trying to clear that part up or are we trying to 15 15 deal with the other -for. 16 16 JAY DEE DOWNS: Well --**JAY DEE DOWNS:** Is that the same thing? 17 GUY DANSIE: -- interfacility on-site --17 ANDY BUTLER: No, because they are the licensed 18 LAUARA SYNDER: I think it's a combination. 18 provider. 19 19 GUY DANSIE: It doesn't meet the definition of JESS CAMPBELL: I think that's just assumed. 20 JASON NICHOLL: Exactly. 20 an ambulance. 21 21 **JAY DEE DOWNS:** Now walk with me here, though. **GUY DANSIE:** Or maybe we've got two different If you have a van who is providing a transport for a 22 issues. One of them is with psych patients and one is 22 23 23 medically -- or a mental unstable patient by the statute with maybe medical patients, patients or nonpatients, 24 24 whatever you want to call them. They are getting and they are going into an area and saying I can provide 25 25 treatment and then coming back or going somewhere else for that transport, the statute says it has to go by Page 37 Page 39 1 treatment. 1 ambulance. And I go and pick that patient up from one to 2 2 JAY DEE DOWNS: I -- I see what you are saying, -- one to -- point A to point B, and the statute says they 3 but the way I read the state statute, it's saying there's 3 have to be an ambulance, aren't they doing the same thing 4 those two things you pointed out, mentally and stable 4 I gave an example there? 5 patients have to go by an ambulance. 5 **ANDY BUTLER:** Yeah, but that's -- I don't think 6 GUY DANSIE: So do we need --6 that's --7 JASON NICHOLL: So carry that forward to the 7 LAUARA SYNDER: But then who does have the 8 service that's being provided now by this van service. 8 authority to tell them no, you can't do that? 9 **JAY DEE DOWNS:** They are not an ambulance. 9 JAY DEE DOWNS: Exactly. 10 10 JASON NICHOLL: They are not an ambulance, but **LAUARA SYNDER:** -- just like they can tell out 11 they are providing this service to people that by statute 11 of state persons you can't come in and take patients out. 12 would need --12 ANDY BUTLER: But your point is --13 JAY DEE DOWNS: An ambulance. 13 JASON NICHOLL: What are you going to do, call 14 JASON NICHOLL: -- to be in an ambulance. It 14 the police? You know, that -- I mean no, that's what I'm 15 goes back to the Bureau has no statutory authority over 15 getting at. If the Bureau is limited statutorily to 16 the van service. So I mean, I agree --16 providers -- you know, to licensed and designated 17 JAY DEE DOWNS: Well, yes, we do. 17 providers and --18 JASON NICHOLL: -- we're a little bit in the 18 GUY DANSIE: Certified individuals. 19 weeds because I think we're --19 JASON NICHOLL: -- certified individuals, and 20 JAY DEE DOWNS: However, Jason, we do --20 these people are providing this type of a service and they 21 JASON NICHOLL: How do they go after them --21 are not licensed or designated, but they are using 22 JAY DEE DOWNS: Okay. Let's say that you had a 22 certified individuals, okay, that's where the Bureau has 23 licensed service that went into another -- this guy gets 23 the in. And that's why my comment before about changing 24 this ambulance and he goes into Saratoga Springs and 24 that language is --25 starts providing ambulance services --25 JAY DEE DOWNS: But that certified individual Page 38 Page 40

1 1 can only act to the level of the service it's licensed to. LAUARA SYNDER: There would need to be 2 2 JASON NICHOLL: And what they are saying is that compliance, and that's where the Bureau of EMS has to say, 3 3 they are not acting like that. But what they are doing is no, you can't do that. That's why I say if there was some 4 4 they are implying that they have the ability to act -other ambulance coming into the state to pick up patients 5 5 JAY DEE DOWNS: Right. that's not allowed, you're not going to do anything unless 6 JASON NICHOLL: -- like that. So what we could 6 somebody makes the complaint or you're made aware of it. 7 7 do without -- just short of a statute change, which is But then you will give them something that says you've got 8 8 to cease and desist, and that's your job to do that, even really where this -- which is the solution, is having the 9 statute changed to where the Bureau is invested 9 though they aren't under your regulation, which is the 10 10 statutorily with the ability to regulate medical same thing we are saying here, is that if they are doing 11 transports, whether or not it's an ambulance transport or 11 something they shouldn't be doing, then the Bureau has the 12 a van transport. That's the end solution. 12 responsibility to say stop, you are not supposed to be 13 But it's not going to happen this session. 13 doing that, but they are not going to know unless they get 14 14 JAY DEE DOWNS: No. the complaint. 15 15 JASON NICHOLL: And so we're still looking at WAYNE EDGINTON: Yeah, either that or we need to 16 16 another year before we could even get anything heard like better define what that medical patient is. And I love 17 that. But what we can do in the meantime, the only thing 17 the thing where it says they need to be discharged and 18 that we have any authority to do in the meantime is to say 18 then that person is on its own. I totally --19 19 GUY DANSIE: Common sense. to every certified individual, you may not put your 20 shingle out as a paramedic for reimbursement unless you 20 JASON NICHOLL: -- statutory. So either way it 21 21 are working for a licensed or designated agency. has to go to the legislature to get it changed. 22 And to your point about the tread -- the 22 **GUY DANSIE:** That's a very common sense 23 Treadwell Group, I don't know if they are a designated 23 approach, I think. If it's a patient, it goes by 24 24 provider or not. But -- and where I said that's a ambulance, if it's not -- it's easy. 25 25 different can of worms, because it is. If the Treadwell WAYNE EDGINTON: Today we don't believe they are Page 41 Page 43 1 Group is out there providing these services with 1 doing any of those transfers. But we've been told by a 2 paramedics and EMTs not regulated, that is another problem 2 major hospital chain that you know what, they've said they 3 where they are doing the exact same thing, just not in a 3 can do it for 25 percent cheaper than you guys are doing 4 4 it, and we're going to use them. van. 5 5 So we should approach this through statute at So -- and I told that person the first time we 6 6 find out, I'm going to make a complaint to the Bureau. the next session, but right now the only thing we can do 7 7 is go to the certified individuals and say yes, you can do And to the best of our knowledge, it's not happening. And 8 8 this, and you can lose your certification for doing this I guess our thing is to try to let's be proactive right 9 because you are implying that you are going to -- not only 9 now instead of getting to that point of finding --10 10 GUY DANSIE: I like our approach of meeting and are you a paramedic, but you are going to be able to 11 doing this. Honestly, I'm not aware of an incident that 11 provide the service of the paramedic, when you cannot. 12 they have done something over that line. 12 JAY DEE DOWNS: I -- I see what you are saying, 13 WAYNE EDGINTON: They're truly -- their niche 13 Jason. But I still go back to if a service comes and 14 and business is hauling around psych patients. 14 picks up a patient that the state statute says they should 15 **GUY DANSIE:** Right. 15 go by ambulance, they are in the wrong. 16 WAYNE EDGINTON: That's --16 JASON NICHOLL: I agree. And that's where I say 17 **GUY DANSIE:** I've been told the same thing and I 17 call the police. 18 believe that. But I think we do need to tighten it up. 18 LAUARA SYNDER: Well, no --19 You know, whether it's the specific one that we're talking 19 **JAY DEE DOWNS:** That's the Bureau of EMS. 20 about or whether it's any van, I think we need to have 20 LAUARA SYNDER: That's the Bureau of EMS 21 that delineation made and say this is okay and this is 21 because --

WAYNE EDGINTON: I would like to see this

committee handle it statewide because as soon as it's

working in this county, it's going to work in Utah County

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GUY DANSIE: Well, we haven't received any

ANDY BUTLER: That's what we discussed if it

complaints about the van.

happens --

and Davis County. We're going to have them in your 1 that were not in statute when we did our --1 2 2 backvard. JASON NICHOLL: So I guess my question is, is 3 3 LAUARA SYNDER: So I agree with you. I think can we -- because it is so explicit in statute what a 4 4 maybe what we should do now, maybe look down the line patient is, can we? 5 5 we've got to do some things statutorily about regulating LAUARA SYNDER: I think you can make definitions 6 6 medical vans, medical transport vans, and if we've got to that further define, tighten it up. 7 7 start now, then we should probably do that. JAY DEE DOWNS: So clarify. 8 But in the meantime, I think the rule, the 8 JESS CAMPBELL: Based on what Guy just said, we 9 9 administrative rule where we can better define things to made definitions that didn't exist in the statute. So I 10 10 tighten this up a little bit, we can do that right now, think the assumption there is that if they are in statute, 11 11 they are also in definition of the Bureau of EMS, because right, Guy? 12 12 GUY DANSIE: Yeah, if we want to push for a rule if not, then there's an issue there. If you are saying 13 change, that's fine. 13 that the Bureau is not going to honor the definitions that 14 14 LAUARA SYNDER: Yeah. That's the only thing we are in statute because they don't exist in rule --15 15 GUY DANSIE: I -- I disagree. I don't think can do right now. 16 16 **GUY DANSIE:** I personally like what Jason we're not honoring the definition --JESS CAMPBELL: No, I don't think --17 suggested that if you are implying that you are operating 17 18 as a certified individual, that that's not -- that's my 18 GUY DANSIE: -- of the patient. 19 19 preference, but I'll -- you know, we'll take whatever. JESS CAMPBELL: I don't think you -- what I'm 20 LAUARA SYNDER: I think we could maybe do both 20 saying is if it's in statute by default, it's also in 21 21 of them because in the administrative rule that's where rule. 22 your thing would go. 22 GUY DANSIE: Right, right. Right. 23 JASON NICHOLL: Yeah, we can do that in the 23 JASON NICHOLL: And I don't think that we as --24 24 administrative rule through that process. we can better define something, but if we take it and 25 25 better define it --LAUARA SYNDER: Right. You could do that and Page 45 Page 47 1 what you said, you know, then define the patient thing, if 1 LAUARA SYNDER: Can't change it. 2 you are released or not, I would -- but we can do those 2 JASON NICHOLL: -- better define it as this --3 things right now without giving statute change. And maybe 3 this statute language only applies to people who have been 4 that's all that we need, because I do think it needs to be 4 discharged, I don't think that flies, because that changes 5 over the statewide thing. And it's not going to be just 5 the statute. You know, it's defined very well in statute. 6 6 mental health patients. You know, if it's working great I don't know that we can -- I mean, we can clarify. How 7 on mental health patients, then why not do the person that 7 are we going to -- how do we clarify that without changing 8 8 needs to go get a hip CT or something and come back. the statute? 9 WAYNE EDGINTON: And Chief, I 100 percent agree 9 GUY DANSIE: I don't know. There's a couple of 10 10 with you that now that we are aware, we really just can't things just to point out. We have interfacility transfer, 11 11 turn a blind eye to this. and we say -- that's what we say in our definition and 12 12 JASON NICHOLL: We can't claim ignorance. rule. Does that seem sound still or do we need to look --13 WAYNE EDGINTON: Because if there is ever an 13 we can change that if we need to. 14 incident down the road, it will come back to, like, well, 14 JASON NICHOLL: No, that --15 didn't you guys meet and talk about this? Why did the 15 GUY DANSIE: Does it --16 State not do anything? 16 JASON NICHOLL: -- that's arranged by a 17 17 GUY DANSIE: I wish I was a king. physician to a receiving facility, which can include UNI, 18 JASON NICHOLL: Is patient defined in 18 and it's a patient that does not qual- -- or does not have 19 19 administrative rule? an emergency medical condition. That's stable mental 20 GUY DANSIE: It's defined in statute. 20 patients going from Cottonwood Hospital to -- not 21 21 JASON NICHOLL: That's -- I know that. But what Cottonwood. Cottonwood is closed. Where did that come 22 I am saying is, is patient defined in administrative rule? 22 from? 23 **GUY DANSIE:** Not in our administrative rule 23 WAYNE EDGINTON: That's a long time ago. 24 because we -- what we did -- in fact, we could look at 24 JASON NICHOLL: -- from IMC to South Jordan U 25 that if you want. What we did is we made the definitions 25 to -- I mean that defines -- that's clear what that is. Page 46 Page 48

1 1 **GUY DANSIE:** This is my other question, to be special event thing. And that's where the statute change, 2 2 devil's advocate. We -- generally I think services want I think, is paramount. Getting the Bureau the authority 3 to have the van to do some of the psych patients --3 to regulate that sort of --4 4 WAYNE EDGINTON: Absolutely. JAY DEE DOWNS: Well, you can start on that part 5 5 **GUY DANSIE:** -- does this allow that? of it, and then in lieu of that and next year push for the 6 ANDY BUTLER: Yeah, because --6 authority of it. It works very good. Seems to be working 7 7 WAYNE EDGINTON: In my mind UNI is not a fine for the special events. 8 designated medical facility. I don't think it's that --8 ANDY BUTLER: I think Jason is right, they are 9 9 JASON NICHOLL: It says "mental health facility" going to go back to the statute. 10 10 also. So it's already in rule for mental health facility. **JASON NICHOLL:** They don't have to agree to 11 11 **GUY DANSIE:** We might be to some extent allowing anything. 12 12 the van to do something you want that's not legal is what ANDY BUTLER: And they are just going to say, we 13 we are saying. 13 don't have to do that. 14 14 JASON NICHOLL: Yeah, you don't regulate us. JAY DEE DOWNS: You are. 15 15 GUY DANSIE: That's what Jay's been arguing. And that's where I get with the language change of 16 16 JASON NICHOLL: So -paramedic is we say you are right, we don't regulate you, 17 JAY DEE DOWNS: But you know what, what if we 17 but we regulate the certified people that work for you. 18 treated the van service like we treat the special events, 18 And if I worked for them, and the Bureau came out and 19 19 said, hey, look, we've changed this administrative rule, where -- you know, especially vans come in and have the 20 20 you are jeopardizing your own certification by implying or agency, the licensed agency has to have first shot and 21 21 kind of give their blessing or approval on it. Now from allowing your certification to be used for this purpose, 22 place to place those who do want mental transfers can do 22 we can revoke or suspend your certification. I'm not 23 it and those who don't -- I'm just throwing that out 23 working for them anymore. 24 24 there. I don't know. Now they have 18 year olds who don't have any 25 25 LAUARA SYNDER: That makes more sense to me medical treatment or medical ability to do it. Now they Page 51 Page 49 1 because I don't think that you can just say, oh, well, 1 can't go to the bean counters and say, look, we've got 2 we're a busy fire department, we don't want to busy up our 2 paramedics. We can do this. 3 people doing the mental health patients, you know, we'll 3 **JAY DEE DOWNS:** I still think, though, if they 4 just do medical patients and whatever. Making rules that 4 are transporting patients that meet the requirement 5 don't -- so I agree with you --5 patient rule, they are in violation and they should come 6 6 **JAY DEE DOWNS:** It's an agreement between the under the Bureau of EMS and say, knock it off. 7 7 licensed agency and that van to do the services within JASON NICHOLL: I agree. And to that, there 8 8 their area. Just an idea. We do that with -- you've needs to be a complaint. 9 already set precedence with the special events. 9 JAY DEE DOWNS: A complaint, yes. 10 10 JASON NICHOLL: Would that be in lieu of statute JASON NICHOLL: But also what -- you know, how 11 change, or would that be in anticipation of statute 11 much teeth -- who do they -- who does the Bureau fund? 12 12 change? They don't have regulatory authority over the van 13 **JAY DEE DOWNS:** I think you can do it in lieu of 13 services. So it would have to be some sort of attorney --14 because then you can incorporate them into the fold, so to 14 the Attorney General's Office gets involved and they have 15 speak, so that they are -- they are almost being 15 to pursue something outside of the -- outside of the 16 controlled -- not controlled --16 statutory authority of the Bureau to do. It just -- it 17 17 **GUY DANSIE:** Subservient. makes it too muddy. 18 JAY DEE DOWNS: -- agreed upon by everybody so 18 It's very clean if we do our best to bring them 19 19 that they are not just going to be out here operating on into the fold and then regulate them. Then when they say 20 their own. You see what I'm saying? 20 they have a medical director, they actually have a medical 21 JASON NICHOLL: But we still don't have 21 director. Because they don't now. They have a physician 22 statutory -- but we still don't have statutory authority 22 that is employed with them, but they say it's their 23 for them at all to even --23 medical director. 24 24 LAUARA SYNDER: Make them agree. Well, a medical director is defined as being 25 JASON NICHOLL: -- to make them agree to a 25 someone who provides medical direction to a licensed or

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designated provider. They're neither licensed nor designated. Ergo, it's not a medical director. It's just a physician who gets a paycheck from them.

But they use the language, they use the lingo to imply, directly imply that they are part of the system, which they are not until statutorily they become part of the system.

JAY DEE DOWNS: Lauara.

LAUARA SYNDER: One of the things about regulating something is it costs money. And I'm not sure that the Bureau is going to be willing to take on another regulatory --

GUY DANSIE: I agree with you.

LAUARA SYNDER: Well, responsibility without some funding. And it might be that the funding comes from the fees that are, you know, received by the people that you regulate, kind of like, you know, we give you guys money to help regulate us. But I don't know that the Bureau is going just say, oh, we'll just start regulating them and issue them a license and reviewing their stuff. That's going to take a whole lot of stuff too. So you have to have some sort of funding.

JASON NICHOLL: They are doing it for free right now.

LAUARA SYNDER: Huh?

what we have in the rule and statute. We probably could push on those psych transports and say that they are not kosher. We're not -- you know, you shouldn't be doing some of the things that the vans are doing on psych patients, but I don't hear that anybody wants that. Is that -- am I hearing you right?

JASON NICHOLL: No, I want it. I think it's clear. They are patients. And the van shouldn't be transporting patients under current statute.

JAY DEE DOWNS: If you allow the vans to do it, then they are mentally unstable, then get it out of the law. You see what I'm saying?

GUY DANSIE: Yeah, yeah, yeah. You should follow the law. I agree. I agree.

JAY DEE DOWNS: Okay. But is there a way that the agencies who like the van service because they are too much --

GUY DANSIE: Could allow them.

JAY DEE DOWNS: -- could we allow that, is what I was kind of aiming at?

GUY DANSIE: Yeah, I --

WAYNE EDGINTON: And remember these psych patients are generally coming from the hospital. Well, this isn't your 911 psych patient to a home. We do all those transports.

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JASON NICHOLL: This meeting, they are doing it for free right now. Three, four, five staff members here from the Bureau talking about something that we have no statutory authority to regulate, so...

LAUARA SYNDER: No, I'm just saying that if we say look we're going to go after some statutes that say we want them regulated and we want them regulated under the Bureau of EMS, I think Paul's going to have something to say about, look, I don't want anymore on my plate; give it to another department. Give it to transportation.

GUY DANSIE: Not that Paul probably would have a say or not or -- he might have a voice in it, but I'm just saying, I think what you are discussing is the fiscal impact on the fiscal note attached to any legislative action.

LAUARA SYNDER: Right.

GUY DANSIE: There has to be a fiscal note. If it's something of that scope, I'm sure there would be a fund, something that's going to cost --

LAUARA SYNDER: So I think that's something to look at down the road. But I think Jay, you are kind of on target too about we can do something in administrative rule.

GUY DANSIE: It seems to me, this is just my -- how I envision right now, is we probably could push on

GUY DANSIE: Right. How do we work around that 2 local, medical control if that's the case?

JASON NICHOLL: We need to come up --

GUY DANSIE: The doctors get a say and authority in deciding how a patient is treated if it goes by van or ambulance.

JAY DEE DOWNS: Because it's their liability. Go ahead, Jess.

GUY DANSIE: I'm just trying to think about it. Go ahead, Jess.

JESS CAMPBELL: So I still say this is authority having jurisdiction territory. That you can -- you can fix this. And I think it's imperative that we have -- our cities understand before you issue license to conduct business in our city for organizations like this, they need to know that there's, there's -- maybe just seems too strong, but that's what's actually happening.

It could be fixed by the adoption of an ordinance of your city, your municipality determining standards of care. And if, if this organization does not meet that qualification, then a business license should not be issued.

And again, I think that, you know, you talk about possible dirty hands here, you know, I think cities potentially that are issuing licenses for groups like

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this, they are not going to have all the liability, but they are going to have a percentage of it if there's a problem. So I think that in the meantime, the adoption of local ordinance --JAY DEE DOWNS: It's a good idea. JESS CAMPBELL: -- setting standard of care will take care of it. GUY DANSIE: I agree with you, Jess. And I think Brittany and Paul in our discussion backed you up on that. They felt that a local ordinance is probably the best short-term fix for everything on this, you know, to some extent. I think that's a good way to start with. LAUARA SYNDER: I think that's probably true, but if, if they were to come in right now and your city had an ordinance just like you said, their attorneys are going to say show me in the statute, show me in the law that you are -- you know, that I can't do this. You are trying to create an ordinance --GUY DANSIE: Would that go to cost quality and access to some extent? ANDY BUTLER: We pursued an ordinance and our attorney came back and said just that, that you are not going to be able to do anything with this. GUY DANSIE: Right. JAY DEE DOWNS: They have no backing. Page 57

individuals. They are patients.

GUY DANSIE: I honestly don't know. They tell 3 me --

WAYNE EDGINTON: My understanding is they actually started with IASIS and are doing those that are medically cleared, stable, I guess whatever our definition is, and need to go to UNI or need to go to another one. That's where they started. And now I think they are just branching out saying, hey, let's go to the IHC and let's go to the university systems and get into this.

But then they -- to us, they cross that line a little bit where they are telling the bean counters now, that well, we can also take your medical patients. If they are -- you know, if all they need to go up, you know, have some big procedure at the U that's not available here, let us do that. And that's -- that to me is that's --

GUY DANSIE: Yeah.

WAYNE EDGINTON: -- that's where they are kind of crossing that gray line.

GUY DANSIE: I agree. If they still fit the definition of a patient, I agree with you. If it's a medical -- if it's a medical, a physiological medical need that they have, and they are being transported and they are still in the system, they are still under medical

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with it? St. George created a standard of care ordinance.

JIM GUYNN: Right, and that's for their -GUY DANSIE: For their license -JIM GUYNN: Yeah, license.

GUY DANSIE: -- provider. It's not for their
van -- it's not a van service ordinance from what I
understand.

JIM GUYNN: Cause they are -- because that
company is functioning in Washington County right now and

JIM GUYNN: Cause they are -- because that company is functioning in Washington County right now and I have no idea where -- where they have a business license from. I just tried to see if they have one in Washington --

ANDY BUTLER: That's --

JIM GUYNN: But, you know, that's like a contractor. It's like if you are going to go build a house in this city, you have to have a license in that same city and another city that just --

JAY DEE DOWNS: Guy, what kind of -- you say they are transporting psych patients. What are they transporting? Are they --

GUY DANSIE: I don't --

JAY DEE DOWNS: No, no. I'm just asking, are they taking them from, like, one hospital to the next hospital? Are they -- they are patients. They are psych

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control --

WAYNE EDGINTON: And again, to the best of our knowledge they haven't done anything like that as yet, but we wanted to be proactive and see where we could put some --

GUY DANSIE: Well, so I'm in the same boat. We've told them that if it's a patient that needs medical attention, you can't transport them. And they say yes, we're not doing that. We're not, you know.

JAY DEE DOWNS: Well, I get what a lot -- some of the agencies are saying, because, because of the problem with the system transporting things, you'll have a 3 o'clock in the morning transfer, like out of Logan to Provo, and it's like, okay, this patient is stable, why are we waking up at 3 o'clock in the morning and going clear down to Provo? Well, it's because Provo has a bed and they have it right now. And if we don't take it, they are going to give it to somebody else.

So it's kind of a hot potato there too because there's agencies saying, wait a minute, I'm sending my guys out at 3 o'clock in the morning for a patient to save, you know -- just because they have a bed, now they are going out. You know what I am saying?

So there's -- that's a -- I think we're getting kind of gray there because there's some agencies that are

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starting to push back saying wait a minute, that's not cool. We need to figure out a way. And now the van service is kind of fitting that niche too.

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And really by statute, if they are under a doc's care, they shouldn't be doing it. They should say, hey, we can't accept that patient because we are not transporting patients.

But is there a way that if an agency chooses to use them, could they do it that way? I think that's where Paul is coming from saying, oh, they are fitting this niche, that some of the agencies are starting to gripe about.

GUY DANSIE: Yeah. We've heard that from agencies that they don't want to deal with psych patients. That's why I was asking. It sounds like it's easier to probably say that this van company is -- a van company, whoever, is violating the intent of the rule or statute with transporting psych patients. That, you probably could demonstrate to some extent, but...

JAY DEE DOWNS: I think you can.

GUY DANSIE: But then -- but then we also hear from providers like Wayne or like --

JAY DEE DOWNS: Anybody.

GUY DANSIE: -- pick your provider, they don't want to deal with psych patients in the middle of the

could be -- they don't even necessarily have to be released, you know, they might need medical attention, you could do that.

But the other thing I was thinking was we need to be careful not to say, okay, well, you guys if you don't want to do them, then you can have some sort of agreement with them that they can transport yours. But that goes against what we're saying of, you know, they are either a patient or they are not a patient. So we can't really release them to someone who doesn't have the requirements.

But there's companies in the state that have interfacility licenses. I know in this area Gold Cross has one. So why couldn't your group have some sort of agreement with Gold Cross to come and do interfacility -they are all about interfacility transports. I mean, they are going all over -- okay. There are some interfacility places maybe they could contract with to come in and do those.

WAYNE EDGINTON: It's not us contracting. It's the University wants to contract with.

LAUARA SYNDER: No, no. No, I'm saying that if we say they have to come out of your area, it's your area, you get to decide, but you don't want to do it, then you should get another company that does interfacilities.

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night; they'd rather have the van do it. So I don't know. What's the best for the provider? What's the best --

WAYNE EDGINTON: I'll tell you how we came to that. We are more than willing to do every transport out of there, stable or unstable, we don't really care. But if, in fact, they have this niche, and we have to look at it because Paul is saying this, and they are advertising that, then we thought, okay, if it is a stable psych patient going to UNI, not to a medical facility, we can probably look at that. We're not saying we'd want to give them up, but we can look at that and see if that doesn't fit somehow.

JAY DEE DOWNS: Well, real quick, let me say this Lauara, and I get what you are saying here, because as a manager you are going to say you anticipate I'm going to need this much staffing to transport this many patients and now all of a sudden somebody comes in and all of a sudden I'm overstaffed. Now, am I doing justice to what I'm supposed to be doing management wise with employees and whatnot?

Lauara.

LAUARA SYNDER: Two things. One of them in that statute definition it says that they are required to use an ambulance, and down on No. 4 it says, is likely to require medical attention during transport. So they

1 WAYNE EDGINTON: But I think every agency in the 2 state wants to do their 911 calls. And really what we're 3 talking about is these psychs that end up at a hospital, 4 now the hospital has to do something with them. 5

LAUARA SYNDER: Right. And now they -- and currently they are doing interfacility transports with them and this other company says we can do them cheaper. And what you're trying to pussy foot around is whether they are a patient or not; if they are not a patient, take a taxi. Yeah, and then your van service can be that taxi --

JAY DEE DOWNS: Fill that need.

LAUARA SYNDER: -- do it however you want. But if we are truly saying that these are patients, and they need to, you know, under definition, go by ambulance, and your fire department is busy and doesn't want to do these particular ones, then why can't you, just like a special event, say, you know, hey XYZ interfacility transport, let's have an interlocal agreement and have you do those

WAYNE EDGINTON: I think you are absolutely right.

23 LAUARA SYNDER: That fixes it. 24 GUY DANSIE: Yeah, it's mutual aid --25

WAYNE EDGINTON: I think you are absolutely

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1 1 LAUARA SYNDER: Something was said about we'll right for us. There's a way to take everything out. 2 2 JASON NICHOLL: There's a way -- the only way to get a -- let it become an interfacility license thing. I 3 force them to have an aid agreement is to change the 3 would just put in my two cents, I'm totally against that. 4 4 statute --We don't need another state licensed interfacility trying 5 5 **ANDY BUTLER:** It is. to go around the state. 6 6 JAY DEE DOWNS: They'd have to go through the JASON NICHOLL: -- to bring them into the Bureau 7 7 and say we can designate you as this van service, process just like everybody else. 8 whatever, Bob's Pretty Great Van Service, I don't care, 8 LAUARA SYNDER: Yeah, but they aren't -- I know, 9 9 and then say as part of your licensure, you have to have they've already tried. But again --10 10 JAY DEE DOWNS: My point, though, Lauara, the the aid agreements. And then you work it out 11 11 process is already in place. If they already tried and preemptively. 12 12 JAY DEE DOWNS: Why don't they do an failed, then they failed. 13 interfacility basic license because that's what you are 13 LAUARA SYNDER: I agree. 14 14 talking about? JAY DEE DOWNS: Okay. They didn't meet the 15 15 requirements. So now the other thing is, is -- that's **JASON NICHOLL:** I -- I'm just throwing -- I'm an 16 16 another point. If an agency is signed on to do transfers 17 JAY DEE DOWNS: Yeah, I know. We're spit 17 and 911s, I'm sorry, but according to statute, those psych 18 balling here is what we are saying. 18 people are patients. 19 19 JASON NICHOLL: Yeah. And I mean I hate to LAUARA SYNDER: And you are required to do them. 20 bring this up again, but it's just we're not going to 20 And if you are not able or willing to do them, then you do 21 21 solve the problem here now. I think we've identified some have a leeway to have an interlocal agreement with 22 things. The only solutions, the long-term permanent 22 somebody else that does, that's a licensed provider --23 solution is a statute change. And I think that there are 23 JASON NICHOLL: But that has to be a licensed or 24 24 a few intermediate steps that we can take, like designated provider --25 25 LAUARA SYNDER: Yeah, who's licensed in the controlling what we do with advertisement of certified Page 65 Page 67 1 personnel and, you know, some other, some other minor 1 state. 2 2 things. But ultimately, until there's a statute changed, JASON NICHOLL: -- which they are not. 3 we can sit in here and talk for the next two hours, and 3 LAUARA SYNDER: I know. 4 4 JASON NICHOLL: So to preserve them -we're going to come back to there needs to be a statute 5 5 LAUARA SYNDER: That means they can't. change. 6 6 JAY DEE DOWNS: And if you don't want that in JAY DEE DOWNS: Go ahead, Jess. 7 7 JESS CAMPBELL: Well, I was just going to say, I the statute, we could get it out of the statute that we 8 8 don't want to do those people no more. don't know how much our business is -- here is coming to 9 an end, but I know we are going to break, probably 9 LAUARA SYNDER: No, I think you still have to do 10 10 them all, or if you don't want to do them all -actually end the meeting, but I would like to make the 11 11 **JAY DEE DOWNS:** Jess, anything after the break recommendation for an action item that the Bureau offer 12 12 some sort of note to all the medical directors to remind to talk more about this? I mean where we at with this? 13 13 GUY DANSIE: Just one quick item if you -- if we all certified personnel that are rostered by and in this 14 organization that they are not to be representing 14 want to send out something to the agencies and the medical 15 15 directors, I'd be more than happy to do that. I don't themselves as such for other organizations without again 16 feel like I need to be the only one that drafts the 16 becoming a rostered member of that organization. 17 17 language. Does anybody want to volunteer, help me --**JAY DEE DOWNS:** I would like to say too that 18 we -- some of these agencies need to be reminded that, 18 what -- give me some ideas, edit? 19 19 JASON NICHOLL: I'll help you edit it. hey, when you sign on the dotted line, you are going to 20 transport patients by statute that's a patient. So you 20 JESS CAMPBELL: Yeah. 21 21 GUY DANSIE: Okay. Maybe we could work can't have -- you can't say, well, I don't want the psych 22 22 patients in my opinion. I mean -together. 23 LAUARA SYNDER: But you can do inter -- some 23 JAY DEE DOWNS: I'll help you do it too. 24 24 JASON NICHOLL: I think, you know what, the sort of a local agreement to get those done. 25 **JAY DEE DOWNS:** Absolutely. 25 state chiefs, this is a big deal with the state chiefs and Page 66 Page 68

1	they represent the heads for all the licensed designated	1	or whatever. Are we doing that? Because we talked about
2	agencies, not all but most, most. I think that it would	2	it. But when we're done here, are we just totally done or
3	be good coming from them.	3	do we have work to do besides what Jess suggested, writing
4	LAUARA SYNDER: You know what, I think that's a	4	a letter? Are we seriously looking at a statute change?
5	good idea, but I also I think Don Marelli represents the	5	JASON NICHOLL: The intermediary steps, I think
6	state rural EMS directors and should have a look at it.	6	we should look at those administrative rules to see if we
7	JASON NICHOLL: Jess, Ron, are you okay with	7	need to clean them up at all, but ultimately it's a
8	that?	8	statute it's working towards a statute change.
9	JESS CAMPBELL: A joint document.	9	So perhaps we take we'll identify the the
10	LAUARA SYNDER: Don's probably sleeping. Hello?	10	administrative rules sections that we think would could
11	DON MARELLI: I'm not totally sleeping, but	11	use some tweaking, send it out to the group, and get a
12	mostly.	12	feel as to what we want to do, and then the next time we
13	LAUARA SYNDER: I just suggested	13	meet perhaps we can talk about those specific changes and
14	RON MORRIS: I would be happy to author	14	then start working towards a strategy to get statute
15	something, but we represent all these fire based EMS	15	changes.
16	systems, not all the EMS systems statewide.	16	JAY DEE DOWNS: So you are saying it's a
17	LAUARA SYNDER: That's Ron speaking. I was	17	homework assignment
18	talking to Don.	18	JASON NICHOLL: Yes.
19	JAY DEE DOWNS: Don said he woke up, so	19	JAY DEE DOWNS: for everybody to start
20	DON MARELLI: Don has gone hunting. Don is	20	looking into that?
21	going hunting.	21	JASON NICHOLL: Yeah.
22	GUY DANSIE: Well, yeah, in all fairness, I	22	JAY DEE DOWNS: Okay. Fair enough?
23	think it should come from both sides of the aisle	23	GUY DANSIE: I like that.
24	LAUARA SYNDER: Yes, and rural.	24	JAY DEE DOWNS: Anything else then?
25	GUY DANSIE: I think anybody who contributes, I	25	LAUARA SYNDER: Is it your homework assignment?
23	GOT DANGIE. Tulink anybody who contributes, I		EMORKA DITUDER, 15 it your nomework assignment.
	Page 69		Page 71
_			THE CHARLES THE PARTY OF THE PA
1	would appreciate it, whether it's	1	JASON NICHOLL: I don't know, Chief Morris, is
2	JAY DEE DOWNS: And it might not hurt to the van	2	this my homework assignment now?
3	services, when the letter gets done, to give to them too	3	JAY DEE DOWNS: Realistically, I think it should
4	and say	4	be everybody's homework assignment so everybody is
5	LAUARA SYNDER: You're on notice.	5	familiar with the administrative rules that have to deal
6	GUY DANSIE: All right. That's fine.	6	with that.
7	JAY DEE DOWNS: And, you know, I'd be happy to	7	LAUARA SYNDER: Okay. So we'll come back
8	help out in any way too, because it's you know, the	1 0	TAX DEE DOMAIC Committee to the land of the
9		8	JAY DEE DOWNS: So everybody come back and be
	state statute needs to be noted in there what the statute	9	you know, say okay, this is what we need to do.
10	says and blah, blah, blah, blah.	9	you know, say okay, this is what we need to do. LAUARA SYNDER: Actually look at the statute too
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February 24, 2016 MEETING

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CERTIFICATE	
STATE OF UTAH)	
)	
COUNTY OF UTAH)	
This is to certify that the foregoing proceedings were	
taken before me, Susan S. Sprouse, a Certified Shorthand	
Reporter in and for the State of Utah, residing in Salt	
Lake County, Utah;	
That the proceedings were reported by me in stenotype, and	
thereafter caused by me to be transcribed into printed	
form, and that a true and correct transcription of said	
testimony so taken and transcribed is set forth in the	
foregoing pages, inclusive.	
Toregoing pages, inclusive.	
Dampo Abia Obb as Manay 2016	
DATED this 8th of MARCH, 2016.	
SUSAN S. SPROUSE, RPR, CSR	
LICENSE NO. 5965543-7801	
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